WELLESLEY RECREATION COMMISSION

MINUTES

January 14, 2019

5 pm at Warren Building

Attending:
Mr., Cramer, Mr. Wolfson, Mr. Rodrigue and Mr. Chin,

**Motion:** To accept the minutes from December 10, 2018 by Mr. Wolfson
**Seconded:** Mr. Cramer
**Vote:** All Commissioners in Attendance in favor.

1. **Citizen Speak:** None

2. **Advisory Presentation:** Mr. Chin distributed the current Advisory presentation and changes to presentation, format & content discussed. Mr. Cramer and Mr. Chin will meet and finalize presentation for Advisory meeting on January 23, 2019

3. **Directors Report:** Discussion regarding outdoor ice rink and skipping a year to see if a volunteer group can be formed get more resident interest.

   **Motion:** To adjourn by Mr. Rodrigue
   **Seconded:** Mr. Wolfson
   **Vote:** All Commissioners in attendance in favor.

**NEXT MEETING:** February 11, 2019 – 5pm at The Warren Building.
Town of Wellesley

Playing Fields Policy

Purpose: This policy is intended to be the framework for managing the priority and usage of active playing fields in the Town of Wellesley. Excepting the Fee Structure contained herein, which is set by the Playing Fields Task Force (“PFTF”), this policy has been approved by the Board of Selectmen, Board of Public Works, Natural Resources Commission, School Committee, and the Recreation Commission. The policy is administered by the Recreation Department under the guidance of the PFTF.

History: In 1997, the Natural Resources Commission established the PFTF. The PFTF consists of representatives from the major user groups (Youth Baseball/Softball, Youth Soccer, Youth Lacrosse, Youth Football, Youth Field Hockey, Youth Hockey, Adult Softball) and landowners (the Recreation Commission, the Natural Resources Commission, the Board of Selectmen, School Committee, and the Board of Public Works) as well as a citizen at-large. The purpose of this Task Force is to identify strategies for field maintenance (including methods for funding) and to work together to identify ways to meet field use demands while recognizing scarce resources. The PFTF generally meets monthly. In 2004, the Recreation Commission took over sponsorship of the PFTF. Voting privileges are limited to the elected officials from the five responsible boards and one representative each from the major user groups, as well as the citizen at-large, consistent with the PFTF Charter. Staff from the five boards may vote when acting with appropriate board member proxy power.

Playing Field and Track Permits:

Organized or regular use of the Town’s track or playing fields by groups shall require a permit. Regular meetings of a group or individuals are considered organized use and similarly require a permit. If any such group does not have a permit and there are residents who want to use the High School track or any fields for recreational use, then the residents shall have priority to use the track or fields.

Use of the High School track or active playing fields requires a permit from the Recreation Department. Use of passive land and Town-wide special events requires a permit from the Natural Resources Commission.

Requests for permits by the Youth Leagues (Soccer, Little League/Softball, Lacrosse, Football, Field Hockey) will be done on a seasonal basis and must be made by the following dates:

- April 1 – Spring
- June 1 – Summer
August 1 – Fall

It is expected that the representatives from each league will meet with each other and coordinate with the School Department Athletic Director, to agree on field use availability and needs prior to submitting permit requests to the Recreation Director. The Youth Leagues will work together to submit a master schedule to the Recreation Department. In the event that disputes cannot be resolved, the Recreation Director will be responsible for making a final decision. Blanket seasonal permits are issued to the Youth Leagues for both practice times and game times. Coaches are not assigned to specific practice times. Permits are not transferable and are only valid for the permit holder. A permit may not be sub-let to a different organization without the authorization of the PFTF.

PFTF members from the responsible boards will be given field status updates by DPW and will be consulted in order to ensure that fields under their control are not adversely impacted by overuse. If any board determines that an overuse condition exists or any field is being used in a manner inconsistent with such board’s policies, the board reserves the right to restrict or further condition issuance of permits.

User Groups / Priority of Use:

Permits are issued based on the following priorities:

1) **Town-Wide Special Events:** This includes events such as “town days,” memorial services, and fairs. The NRC will issue permits for these events. The NRC will coordinate with the Recreation Director and the Athletic Director to determine if these events will impact previously scheduled athletic or permitted events.

2) **School Use:** The School Department has the next priority use of fields and the High School track over any other group, including the Youth Leagues. School Department use includes athletic games, practices, and other special events.
   - **Coaches Clinics:** School Department coaches who wish to run clinics must present a letter of support from the Athletic Director to the Recreation Director. Spring (April) vacation clinics must be booked by March 1. Coaches understand that spring clinics may be cancelled due to track or field conditions. Summer clinics must be booked by June 1. A fee will be charged.

3) **Wellesley Resident Youth Leagues:** Youth Leagues will be allotted hours based on season and participant numbers. It is expected that these groups will work together to ensure equitable use of all fields, coordinate with any resident youth sport group utilizing the High School track, and try to make
accommodations for each other in the event of unforeseen scheduling changes during the season. Wellesley Youth Leagues may also run in-house clinics for their members. Clinic times are limited to the days and times listed on their permit or a new permit must be issued.

4) **Wellesley Recreation Department Programs:** Use of fields or the High School track for camps, clinics and programs, which are run by the Recreation Department, will not preempt the Youth Leagues. When these programs are run during youth sport seasons, all attempts will be made to limit them to using the field area at the Warren Recreation building. Recreation may use other fields during the summer, as long as the fields are not adversely impacted by overuse. The Recreation Department offers these programs in support of its general mission to provide affordable recreational activities.

5) **Wellesley Resident Adult Groups:** Adult leagues or clubs (e.g. soccer clubs, running clubs, etc.) must be organized with the primary intention of supporting Town residents. Leagues or clubs may compete with teams from other towns, but one Wellesley team must be involved in the match. Leagues or clubs must give priority to Town residents when filling rosters. Wellesley teams or clubs must be able to prove that 75% of the memberships are Wellesley residents or are Town of Wellesley employees. Team rosters must be turned in to the Recreation Director prior to the start of the season.

6) **Wellesley Resident – One-Time Use:** The Town recognizes that residents may want to use fields or the High School track for one time uses such as birthday parties, neighborhood activities, etc. No fee is charged for children’s birthday parties. A fee is required for other events.

7) **Charitable Groups:** If field space is available, as determined by the Recreation Director, groups who are hosting an event to raise money for charity will be given a permit for a field or the High School track for no fee.

8) **Non-Resident Groups / Non-Recreation Department Camps and Clinics:** A non-resident group is defined as one whose membership is less than 75% Wellesley residents or Town of Wellesley employees. Use by non-residents will be limited to baseball, softball, soccer, field hockey, lacrosse, and track. Use of fields or the High School track by non-resident groups will be dependent on conditions and availability. The Recreation Department may arrange for field use by outside camps during the summer months.

**Fee Structure:**

Field and track use fees are collected by the Recreation Department and are then segregated into account(s) dedicated to playing fields maintenance, consistent with Article 55 of the Town Bylaws. The PFTF shall advise the DPW on the use of funds in said accounts. How fees are credited between the two funds shall be determined by the accounts that are then used by DPW for track and field maintenance.
PFTF considering future field needs. Annual reports will be given to the PFTF and the responsible boards on the funds collected and the uses of the fees. The PFTF sets the following as the fees to be collected:

1) Town-wide Special Events: No fee,
2) School Use: No fee,
3) School Coach(es) Clinics: $15 per participant,
4) Wellesley Resident Youth Leagues: $30 per participant per season ($15 to Turf Field Fund),
5) Wellesley Resident Youth League Clinics: $15 per participant,
6) Wellesley Recreation Department Programs: No fee,
7) Organized Use of the High School Track: $15 per participant per season, if not a seasonal rental: $150,
8) Multi-Purpose Field (at Hunnewell) for Adult Softball: $40 per participant per season ($25 to light account),
9) Wellesley Resident – One-Time Use: $50 for a grass field, including the Multi-Purpose Field (at Hunnewell), but $75 if using lights (incremental $25 to light account); $75 for a turf field,
10) Charitable Groups: No fee,
11) Non-Resident (Adults and Youth): Grass field and Sprague turf field: $150; High School turf field: $375 (fee is for field use only; utilization of scoreboard and sound system is not allowed), and
12) Non-Recreation Department Camps: $35 per participant on a grass field; $50 per participant on a turf field. (Camps catering to participants over the age of twelve years shall, whenever available, be assigned to turf fields),
13) All track and field rentals that are not charged per participant are figured in increments of 1.5 hours.

Fees collected shall be deposited into the DPW Field Use Fund, unless otherwise noted or a rental of a turf field; revenue from turf field rentals shall be deposited into the Turf Field Fund.

General Field Use Rules:

Hours of Operation: Fields may be used until dusk with the exception of the lighted Multi-Purpose Field (at Hunnewell). Lights may remain on until 9:30 pm,
except for Reidy Field, where lights may remain on until 9:45 pm. No play before 8:00 am on Sunday at any field that abuts homeowners.

Prohibited Activities: Any prohibited activities posted on signage at the High School track or at any fields, consumption/possession of drugs or alcoholic beverages, use of fields beyond permitted dates or times, use of grass fields during wet field conditions or before they are declared available for use, and any activity that may cause field damage. Users must show good judgment when using fields and must stop play if the field shows damage during activity. Any group who causes damage to any field will be responsible for repair costs.

Field Closures: Check wellesleyma.gov/1049/Playing-Fields-OpenClosed-Status or call (781) 235-2370 for the latest field closures. If a field is closed, no use is permitted at all. The field status webpage are for informational purposes only; field signage and/or direct communication from the Wellesley DPW Park and Tree Division (DPW) take precedence. Whenever possible, the DPW will email user groups and post signs when fields are closed.

Please note that grass fields can be closed even when the weather appears good at the time because of standing water, previous damage, or other field condition issues. The DPW, in consultation with the PFTF, will recommend when fields should be closed in order to rest them to prevent significant damage from overuse and/or for maintenance reasons.

Weather: Because lightning can strike up to ten miles from a storm, users should seek safe shelter as soon as they hear thunder or see lightning. They should wait for thirty minutes without hearing thunder or seeing lightning before returning to the field.

Maintenance of Baseball/Softball Infields: Baseball/softball players and coaches are expected to groom the infields after each game and practice. Equipment for grooming is supplied and coaches are responsible for knowing the storage box combinations.

Litter, Trash, and Recycling: All users are responsible for picking up any trash and/or litter on the field at the completion of their practice or game session, regardless of whether this trash was there when they first got on the field or not. **Pick up trash when you leave the field, even if it is not yours.** Consider naming team captains at each practice or game to oversee litter collection and recycling.

Users are expected to use trash and recycling receptacles located on or near the fields or to take their waste home for disposal. If the group expects to generate excess trash, they must provide a means for removing trash themselves. Bring a trash bag with you to games and practices. Please pick up and recycle all plastic bottles. Inform coaches, players, players’ families, and attendees at games and
practices that there are water fountains at the majority of the active playing fields and that participants are strongly encouraged to utilize reusable and refillable water bottles for all practices and games.

The last group to use a field for the day is responsible for leaving a clean, litter-free field.

If you consistently find trash when you arrive at the field please notify the Recreation Department at recreation@wellesleyma.gov or (781) 235-2370, who will attempt to identify the users who might be leaving the field in such condition.

Users are urged to support the preservation and sustainability of Wellesley’s playing fields through responsible use of the fields and respect for those who neighbor the fields. It is the responsibility of all coaches, managers, referees, and parents to lead by example by educating our children on the proper use of field space and emphasizing the importance of caring for our community assets and maintaining a clean environment.

Concerns related to the maintenance/condition of the High School track or any field should be addressed to the Assistant Superintendent/Deputy Tree Warden of the Park Division at dpw@wellesleyma.gov.
PLAYING FIELDS TASK FORCE
Charter

Membership

The Playing Fields Task Force ("Task Force") shall consist of:

- a representative each from the Recreation Commission and department staff,
- a representative each from the Natural Resources Commission and department staff,
- a representative each from the Board of Public Works and department staff,
- a representative each from the School Committee and department staff,
- a representative from the Board of Selectmen,
- a representative from the Wellesley United Soccer Club,
- a representative from the Wellesley Youth Baseball/Softball Association,
- a representative from the Wellesley Youth Lacrosse Club,
- a representative from Wellesley Youth Football,
- a representative from Wellesley Youth Hockey Association (?),
- a representative from Wellesley Scoops Field Hockey Club,
- a representative from the Wellesley Men’s Softball League; and
- a Wellesley citizen at-large to be appointed by the Playing Fields Task Force.

Staff shall be non-voting members except when acting with appropriate board member proxy power.

Other organizations may be invited to attend and participate in Task Force processes, but shall not have voting representation.

Term

The term of office for board members shall be at the discretion of their respective board or commission. The term of the citizen at large shall be three years commencing on July 1, 2017.

Duties

The Task Force is established:

- to develop and maintain the master plan for the reconfiguration, use, maintenance, and improvement of active recreational playing fields throughout the Town of Wellesley for approval/action by the appropriate responsible boards, namely the: Recreation Commission, Natural Resources Commission, Board of Public Works, Board of Selectmen, and School Committee,

- to provide recommendations to the responsible boards for capital funding appropriations for playing field improvements, and to provide active support for those funding requests throughout the funding approval process.
to keep their departments and boards fully informed as to any PFTF-supported capital projects and to obtain their boards and departments timely approval for such projects,

- to recommend and implement field use policy,
- to set field user fees, those fees to be deposited in account(s) dedicated to playing fields maintenance, consistent with Article 55 of the Town Bylaws, and advise on their use,
- to monitor playing fields status including condition, frequency, and intensity of use,
- to rate field conditions and compare them to fields in other communities,
- to work with other boards to investigate the availability of privately-owned playing fields, and fields in other communities, and
- to act as a forum to resolve overlapping requirements among field users.

Committee Leadership

The committee shall elect a chair and vice chair whose terms shall be one year commencing July 1 and ending June 30. The Recreation Department staff representative shall serve as secretary.

Annual Report

The Task Force shall submit an annual report to the responsible boards on or before the second Friday in August, and file a copy with the Town Clerk.

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2. DPW Field Use Fund.
Funds held in the DPW Field Use Fund shall be expended for athletic playing fields maintenance, under the direction of the Department of Public Works. Receipts credited to this fund shall include some or all of the fees charged to sports team field and/or track users, as determined by the Playing Fields Task Force.

3. Turf Field Fund.
Funds held in the Turf Field Fund shall be expended for repairs and replacement to the artificial turfs at Sprague Field and Hunnewell Field, under the direction of the Department of Public Works. Receipts credited to this fund shall include some or all of the fees charged to sports team field and/or track users, as determined by the Playing Fields Task Force.
Special Event Field Permit Application

Name: ______________________________  Organization: _____________________________
Mailing address: ______________________________________________________________
Email: ______________________________  Daytime phone #: __________________________
Field(s) requested: ______________________________________________________________
Event type (please specify): _________________________________________________________
Date of event: _________________________________________________________________
Day(s): __________________________________    Time: Start ______   Finish ______
Rain date (if needed): __________________________________________________________
Est. # of number of participants: _____________     Est. # of number of spectators: _____________
Est. %age of participants who are Wellesley residents: ___________   Est. # of cars/buses: _____________
Is a police detail required?  Circle one:     Yes     No
Is a parking/traffic control plan attached? _____    Is a trash removal plan attached? _____
Have you attached a certificate of insurance with the Town of Wellesley listed as insured? ____
Is a restroom plan attached? _____
Is electricity needed? Circle one:     Yes     No    Is water needed? Circle:     Yes     No

Please see next page for what constitutes a special event.

Send completed form to Recreation Director Matt Chin (see address above). For questions, please call Matt or e-mail him at (781) 235-2370.
SPECIAL EVENT PERMIT INFORMATION

What is a Special Event?
Special events are gatherings/events that involve a large group of people (compared to the usual occupancy of the site) on a Town athletic field, and:

- Are advertised to the public and do not occur regularly on the site, or
- Impact or use Town of Wellesley streets (including curb or parking lane), sidewalks, and public rights-of-way, or
- Use Town facilities or property (i.e. Town buildings, parks, and parking lots).

If your event/activity is one of the following, it will likely require a special event permit:

- Outdoor concert and entertainment, public or semi-public, dance, recreation, or sporting events,
- Circuses, carnivals, fairs and festivals,
- Farmer’s markets,
- Walks, runs, athletic, bicycle, and vehicle races and rides,
- Fireworks display,
- Street fair, craft show on a residential or commercial right-of-way, which is likely to obstruct, delay or interfere with normal flow of pedestrian or vehicular traffic,
- Car washes whereby the public is encouraged to attend,
- Outdoor amplified sound, and
- Other events as deemed by the PFTF.

Traffic Control Plan
You will need to include a traffic control plan if your event is to affect public right-of-way with any one of these conditions:

- Restrict or close a roadway (lanes, bike lanes, shoulders, etc.)
- Restrict or close a sidewalk/pathway
- Restrict or close a driveway
- Restrict or close parking spaces
- Restrict or close a public parking lot
- Directing traffic with the use of a certified flagger, police officer, or signs
- Posting of any signs in the right of way
- Police detail required

Note that public rights-of-way often extend beyond the paved or travel surface of a roadway.

A traffic control plan should site a specific map of routes or locations where the event will take place:

- Streets and cross streets with lane configurations
- Location and placement of all required MUTCD advance warning signs (list type of signs to be used)
- Location and placement of all certified flaggers
- Placement of cones and cone tapers
- Show traffic, pedestrian, and bike detours and/or delays
- Show affected businesses
Recycling Plan
Applicants must also submit a recycling plan, detailing how all debris will be recycled, when possible, or otherwise removed from an event site immediately after the event. Failure to do so may require the Town of Wellesley to remove recycling/trash. All expenses will be the responsibility of the event applicant. The applicant is required to provide recycling/trash receptacles at the event. When the applicant uses municipal recyclable receptacles all rights of ownership are forfeited. All expenses will be the responsibility of the event applicant. A map of recycling and trash receptacle locations must be included with recycling plan.

Insurance Requirements
A certificate of insurance must be filed ten working days before the event. The named insured must match the name of the event organization on the application and permit. Additionally, naming the Town of Wellesley as an additional insured with the following minimums: Town Counsel/MIAA.

Restroom Plan:
Depending on the duration of your event and the availability of public restrooms, you may need to rent portable chemical toilets to accommodate participants. We estimate at least one chemical toilet is necessary for every 100 people. A map of portable toilet locations must be included with the restroom plan. You may also coordinate the opening of a Town building for restroom use. For School Committee-owned buildings, please contact School Business office at (781) 446-6210. For other Town-owned buildings, please contact the Recreation Department at (781) 235-2370.

GENERAL PERMIT INFORMATION

Process and Timeline
- Requests to use Warren, Brown, Perrin, Phillips, Ouellette & Hunnewell Park (Town Hall Green) will be forwarded to the Natural Resources (NRC) for approval. *
- Requests to use school fields will be presented to the Playing Fields Task Force and the School Athletic Director for approval. *
- *These committees may only meet once a month. Do not expect a quick turnaround for permit approval.
- Requests for fields made by vendors operating summer camps will not be approved until that vendor has satisfied state and local Board of Health requirements.

General Policies
- No alcohol and illegal drugs. No marijuana.
- Public property may not be used to conduct a private business, unless certain requirements are met. The Recreation Director can aid you with this process. See “Public Facility Use for Private Gain Policy” at www.wellesleyma.gov/390/Recreation-Commission.
- Users are responsible for any damage.
- Users are responsible for checking the Town website for field conditions/closures. Fields will be posted when closed during the spring, summer and fall seasons. Assume that fields are closed during the winter.
- If selling food, you must receive authorization from the Board of Health.
- In general, Wellesley fields do not have sanitary facilities.
- No play before 8 AM on Sunday. Multipurpose lights may remain on until 9:30 PM.

For schedule of rental fees and priority use order, please see current Playing Fields Policy at www.wellesleyma.gov/356/Playing-Fields-Task-Force.
WELLESLEY GREEN INITIATIVE: The Playing Fields Task Force is partnering with Wellesley Green Schools on an important initiative to reduce waste on town fields. We require you to tell coaches, teams, family & friends, to help in the following ways: 1) Please ask players & visiting teams to BRING REUSABLE WATER BOTTLES TO ALL GAMES & PRACTICES; 2) Please consider eliminating the extra drinks & snacks that are often brought to practices & games (studies show that this has a positive health benefit as well); 3) Consider naming a team captain to oversee garbage collection & recycling or encourage players to clean up after themselves; and 4) Please remind players and visiting teams that the Town of Wellesley is committed to sustainable principles and has installed working water fountains & recycling bins at almost all town fields.

**General Field Use Rules**

**Hours of Operation:** Fields may be used until dusk with the exception of the lighted Multi-Purpose Field (at Hunnewell). Lights may remain on until 9:30 pm, except for Reidy Field, where lights may remain on until 9:45 pm. No play before 8:00 am on Sunday at any field that abuts homeowners.

**Prohibited Activities:** Any prohibited activities posted on signage at the High School track or any fields, consumption/possession of drugs or alcoholic beverages; use of fields beyond permitted dates or times; use of grass fields during wet field conditions or before they are declared available for use; and any activity that may cause field damage. Users must show good judgment when using fields and must stop play if the field shows damage during activity. Any group who causes damage to any field will be responsible for repair costs.

**Field Closures:** www.wellesleyma.gov/1049/Playing-Fields-OpenClosed-Status or call 781-235-2370 for the latest field closures. If a field is closed, no use is permitted at all. The field status webpage and the hotline are for informational purposes only; field signage and/or direct communication from the Wellesley DPW Park and Tree Division (DPW) take precedence. Whenever possible, DPW will email user groups and post signs when fields are closed.

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Users are expected to use trash and recycling receptacles located on or near the fields or to take their waste home for disposal. If the group expects to generate excess trash, they must provide a
means for removing trash themselves. Bring a trash bag with you to games and practices. Please pick up and recycle all plastic bottles. Inform coaches, players, players’ families, and attendees at games and practices that there are water fountains at the majority of the active playing fields and that participants are strongly encouraged to utilize reusable and refillable water bottles for all practices and games.

The last group to use a field for the day is responsible for leaving a clean, litter free field.

If you consistently find trash when you arrive at the field please contact the Recreation Director at (781) 235 – 2370, who will attempt to identify the users who might be leaving the field in such condition.

Users are urged to support the preservation and sustainability of Wellesley’s playing fields through responsible use of the fields and respect for those who neighbor the fields. It is the responsibility of all coaches, managers, referees and parents to lead by example by educating our children on the proper use of field space and emphasizing the importance of caring for our community assets and maintaining a clean environment.

Concerns related to the maintenance/condition of the High School track or any field should be addressed to the Assistant Superintendent/Deputy Tree Warden of the Park Division at dpw@wellesleyma.gov.